## COMMENTS BY COMMISSIONER JAMES H. QUELLO REFORE THE INDIANA-ILLINOIS CABLE ASSOCIATION INDIANAPOLIS, INDIANA JANUARY 16, 1977

I HAVE BEEN ASKED TO BRING MY

CRYSTAL BALL AND GIVE YOU A READING THIS

MORNING OF WHAT WILL BE HAPPENING AT FCC

IN 1977 AFFECTING THE CABLE INDUSTRY.

I THINK I WILL BE ON SAFER GROUND

IF I TALK ABOUT WHAT MIGHT HAPPEN AT THE

COMMISSION DURING THE NEXT YEAR. THE ONLY

ONE WHO KNOWS WHAT WILL HAPPEN IS THE GOOD

LORD-AND HE ISN'T TALKING. SO, LET'S JUST

SPECULATE AS BIT AND SEE WHAT COMES OF IT.

BEFORE TURNING TO CABLE SPECIFICALLY,

I AM SURE THERE IS CONSIDERABLE SPECULATION

AMONG YOU AS TO CHANGES IN THE COMMISSION

AFFER JANUARY 20. IF ANY OF YOU HAS A GOOD HOT RUMOR. PLEASE LET ME KNOW. MY PERSONAL GUESS IS THAT PRESIDENT CARTER WILL, NO DOUBT. APPOINT A NEW CHAIRMAN SOMETIME IN 1977 --- YOU CAN BE SURE THAT THE CHAIRMAN WILL BE BLACK OR WHITE. MALE OR FEMALE OR PERHAPS A COMBI-NATION OF ANY OF THESE. THE PERSON WILL HAVE GOOD CREDENTIALS AND BACKING AND WILL IN NO WAY THREATEN MY ALL-TIME RECORD OF EIGHT DAYS OF CONFIRMATION HEARINGS. IT HAS ALSO BEEN PUBLISHED THAT DICK WILEY PLANS TO REMAIN AS A COMMISSIONER FOR THE BALANCE OF HIS TERM UNTIL JUNE 30 OF THIS YEAR WHICH IS FINE WITH ME AND I ASSUME FINE WITH MOST OF YOU. I REALLY DON'T KNOW OF CHANGES IN THE IMMEDIATE FUTURE AFFECTING THE COMMISSION MAKEUP. NOR

DO I FORESEE ANY CHANGES THAT WILL BE DELETERIOUS

TO THE CABLE INDUSTRY FROM THE COMMISSION

STANDPOINT. HOWEVER, I WILL BE READING THE

VARIOUS TRADE PUBLICATIONS AND NEWSPAPER

COLUMNS AND SPECULATING JUST AS YOU WILL.

ONE THING THAT WILL NOT HAPPEN IN 1977 IS THE MARCH 21, 1977 DEADLINE ON FRANCHISE COMPLIANCE. BY A NOTICE OF PROPOSED RULE MAKING WE ARE NOW INQUIRING AS TO WHETHER TO CONTINUE THE PRESENT FRANCHISE STANDARDS. TO MODIFY THEM, OR TO ELIMINATE THEM ENTIRELY. IN MY OWN MIND I HAVE UNRESOLVED QUESTIONS AS TO THE NEED FOR THE PRESENT FRANCHISE STANDARDS FROM THIS TIME FORWARD. MY OWN FEELING IS THAT THE FRANCHISING PROCESS IS A MATTER OF LOCAL CONCERN AND THE FEDERAL

INTEREST SHOULD BE LIMITED TO THOSE FEW AREAS

WHERE WE HAVE CONCLUDED A FEDERAL ROLE IS

NECESSARY--FOR EXAMPLE, PROHIBITING EXCLUSIONARY

PROVISIONS AGAINST PAY CABLE OPERATIONS, FRAN
CHISE FEE LIMITATIONS, ETC. HOPEFULLY WE WILL

RECEIVE DETAILED COMMENTS IN RESPONSE TO THE

NOTICE OF PROPOSED RULE MAKING IN THIS MATTER

AND WILL BE IN A BETTER POSITION TO JUDGE

WHETHER TO CHANGE SOME OF OUR PRESENT

REQUIREMENTS.

OUR PRESENT REQUIREMENTS REPRESENT

QUITE A CHANGE FROM THE FCC REQUIREMENTS

TWO YEARS AGO. COMMENCING IN THE LATTER PART

OF 1974 THE COMMISSION STARTED NUMEROUS ACTIONS

TO ALLEVIATE MANY OF THE CABLE INDUSTRY'S

REGULATORY PROBLEMS. JUST TO NAME A FEW:

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OUR PREEMPTION IN THE FIELD OF TECHNICAL REQUIREMENTS INCONSISTENT WITH THE COMMISSION'S POLICIES; DELETION OF MANDATORY ORIGINATION; ALLEVIATION OF THE PAY CABLE RESTRICTIONS; LESS RESTRICTIVE NETWORK NON-DUPLICATION REQUIREMENTS; CANCELLATION OF THE 1977 REBUILD REQUIREMENT: ELIMINATION OF THE SAME-DAY NON-DUPLICATION PROTECTION IN THE MOUNTAIN TIME ZONE; PROVISION FOR LESS BURDENSOME AND LESS EXPENSIVE SIGNIFICANT-VIEWING SURVEYS BY COUNTY RATHERTHAN INDIVIDUAL COMMUNITIES; AMENDMENT OF THE LEAPFROGGING RESTRICTIONS: AND RELAXATION OF TECHNICAL STANDARDS. HOPEFULLY THERE WILL BE MORE ACTIONS IN THE RE-REGULATION FIELD IN 1977.

ONE OF OUR MAJOR STEPS LAST MONTH WAS OUR APPROVAL OF EARTH-STATION ANTENNAS SMALLER THAN NINE METERS IN DIAMETER. WE HAVE NOW DETERMINED THAT APPLICATIONS FOR PARA-BOLIC ANTENNAS AS SMALL AS 4.5 METERS FOR RECEIVE-ONLY CABLE OPERATIONS WILL BE ROUTINELY PROCESSED IF ACCOMPANIED BY CERTAIN SUPPLEMENTAL TECHNICAL DATA. THIS FURTHER OPENS THE DOOR TO THE CABLE INDUSTRY FOR ENTRY INTO THE RECEPTION OF SATELLITE SIGNALS AND IS MOST ASSUREDLY A TREMENDOUS STEP FORWARD IN THE DEVELOPMENT OF PAY CABLE PROGRAM DISTRIBUTION. ANOTHER COMMISSION ACTION IN THIS AREA WAS OUR RECENT APPROVAL OF THE USE OF A NEW TYPE OF COMMON CARRIER DOMESTIC SATELLITE VIDEO SERVICE. WE APPROVED UTILIZATION OF A SATELLITE

TRANSPONDER AS THE VEHICLE TO DISTRIBUTE

THE SIGNALS OF AN ATLANTA INDEPENDENT

TELEVISION STATION TO BE RECEIVED BY ELIGIBLE

CABLE SYSTEMS. THUS, CABLE HAS TAKEN ANOTHER

STEP TOWARD SOME OF ITS "BLUE SKY" POTENTIAL.

IN MY OPINION THESE TWO ACTIONS WILL STAND

AS LANDMARKS IN THE CONTINUING EVOLUTION OF

THE CABLE INDUSTRY.

OF DRAFT LEGISLATION WHICH WILL INCLUDE, FOR
THE FIRST TIME, CABLE TELEVISION. HOWEVER,
I THINK THAT LEGISLATION ENCOMPASSING CABLE
WILL EVENTUALLY COME ABOUT THROUGH A COMPREHENSIVE REWRITE OF THE ENTIRE COMMUNICATIONS
ACT, RATHER THAN FROM SPECIFIC LEGISLATION

DEALING SOLELY WITH CABLE TELEVISION. I DO NOT ANTICIPATE A COMPLETE AMENDED COMMUNICATIONS ACT IN 1977 OR 1978 FOR THAT MATTER. REWRITING THE COMMUNICATIONS ACT IS A COMPLEX TASK. AT BEST, AND CERTAINLY THE DEVELOPMENT OF A NEW PORTION OF THE ACT TO ENCOMPASS CABLE TELEVI-SION WILL ADD TO THE COMPLEXITY OF THE TASK. FRANKLY, I HAVE SOME RESERVATIONS AS TO ANY DETAILED LEGISLATIVE PROVISION FOR THE CABLE INDUSTRY AT THIS TIME. I BELIEVE THE INDUSTRY NEEDS MORE TIME IN WHICH TO DEVELOP IN AREAS OTHER THAN SIGNAL CARRIAGE BEFORE SPECIFIC LEGISLATIVE CONTROLS ARE DETERMINED. FOR EXAMPLE, I AM CONCERNED THAT LEGISLATION MAY PROVIDE FOR A SEPARATION POLICY. THUS ESTAB-LISHING ARTIFICIAL RESTRICTIONS BETWEEN

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PROGRAMMING ON THE ONE HAND AND HARDWARE

CONTROL AND OPERATION ON THE OTHER. I THINK

IT WOULD BE UNFORTUNATE FOR CABLE SYSTEMS

TO BECOME SADDLED WITH A COMMON CARRIER OR

PSUEDO-COMMON CARRIER LABEL BEFORE THE

NEED HAS BEEN DEMONSTRATED. I WOULD PREFER

TO SEE LEGISLATION THAT IS ABBREVIATED AND

GENERAL IN NATURE, ESTABLISHING BASIC JURISDIC
TION, LICENSING AUTHORITY AND FORFEITURE PROVISIONS.

HAVING MENTIONED THE FIGHTING WORD
"FORFEITURE," I THINK I HAD BETTER DWELL ON
THIS ASPECT FOR A MOMENT. EVEN THOUGH I MAY
RAISE SOME HACKLES, IT IS MY HONEST BELIEF
THAT THE COMMISSION SHOULD HAVE AUTHORITY TO
LEVY FORFEITURES AGAINST CABLE SYSTEMS AS AN
ENFORCEMENT TOOL. I AM FAMILIAR WITH THE

HORROR STORIES AND THE SCARE ARTICLES CON-CERNING THE MATTER, AND FRANKLY, I AM NOT IMPRESSED BY THEM. FROM THE COMMISSION'S STANDPOINT WE ARE SEEKING FORFEITURE AUTHORITY AS AN ENFORCEMENT TOOL FOR EGREGIOUS SITUATIONS. SUCH AS THE CABLE SYSTEM WHICH REFUSES TO COM-PLY WITH THE CARRIAGE RULES OR TO PROVIDE REQUIRED NON-DUPLICATION PROTECTION. CERTAINLY THE COMMISSION NEEDS SOME DIRECT MEANS OF ASSURING THAT THE VERY FEW "BAD APPLE" OPERATORS COMPLY WITH THE RULES AS DO THE GREAT MAJORITY OF THE INDUSTRY. I CANNOT ACCEPT THE RED-HERRING ARGUMENT OF FORFEITURE OPPONENTS THAT NO FOR-FEITURE SHOULD BE LEVIED ON ANY CABLE RULE OF THIS COMMISSION UNTIL IT HAS BEEN TESTED AND AFFIRMED IN COURT. MUCH DUST HAS BEEN RAISED

OVER THE THREAT OF FORFEITURE IF A CABLE SYSTEM DOES NOT MEET TECHNICAL STANDARDS. I DO NOT FORESEE ANY INTENT OF THE COMMISSION TO UTILIZE FORFEITURE AS A CLUB TO BEAT EACH CABLE SYSTEM INTO TECHNICAL COMPLIANCE. IF AN OPERATOR CREATED INTERFERENCE AND DID NOT REMEDY THE SITUATION OR ENTERED INTO SOME OTHER TECHNICAL VIOLATION WHICH WAS EGREGIOUS, THEN I THINK FORFEITURE SHOULD APPLY, AND SHOULD BE SUPPORTED BY THE RESPONSIBLE MEMBERS OF YOUR INDUSTRY. IT MAY WELL BE THAT MANY OF THE CABLE OPERATORS FEEL THAT OUR TECHNICAL REQUIREMENTS ARE STILL TOO DEMANDING. IF YOU HAVE VALID CONCERNS, LET US HEAR FROM YOU SO THAT WE MAY CONSIDER

THE MOST REASONABLE AND PRACTICAL APPROACH

TO THE MATTER. NONE OF US FAVORS REGULATION

JUST FOR REGULATION'S SAKE.

IF THE CABLE INDUSTRY IS TO FUNCTION IT MUST BE IN AN ORDERLY FASHION AND IN HARMONY WITH OTHER COMMUNICATIONS MEDIA WITH WHICH IT RELATES. THIS REQUIRES A DEGREE OF REGULATION, AND SUCH REGULATION MUST BE ENFORCEABLE. OUR SOLE MEANS OF ENFORCEMENT AT PRESENT IS THE PAPER EXERCISE OF A CEASE & DESIST ORDER. WHICH. AS YOU KNOW. IS LESS THAN EFFECTIVE. THE POWER TO ASSESS A FORFEITURE IS FASTER AND MORE DIRECT AND SHOULD BE OF LITTLE CONCERN TO THE RESPON-SIBLE CABLE OPERATOR.

I HAVE BEEN IMPRESSED OF LATE BY THE PRESENTATIONS OF A NUMBER OF CABLE OPERATORS EXPRESSING CONCERN OVER TRANS-LATORS. I AM CONVINCED THAT THE COMMISSION SHOULD EXAMINE THE FUTURE POTENTIAL OF TRANSLATORS AND THEIR RELATIONSHIP TO THE CABLE INDUSTRY. IF TRANSLATORS ARE TO BE PERMITTED TO IMPORT DISTANT SIGNALS VIA MICROWAVE OR OTHER MEANS. THEN I FORESEE POTENTIAL IMPACT ON SMALL MARKET STATIONS AND THE NEED TO CONSIDER NON-DUPLICATION AND EXCLUSIVITY PROTECTION. I AM ALSO CONCERNED WITH RESPECT TO THE RAMIFICATIONS OF TRANSLATORS ENGAGING IN ADDITIONAL COMMERCIAL SUBSTITUTION.

I THINK THE COMMISSION SHOULD GIVE

MUCH CONSIDERATION TO INTERFERENCE PROBLEMS RESULTING FROM TRANSLATOR OUTPUT SIGNALS BEING ADJACENT OR CO-CHANNEL TO INCOMING SIGNALS TO A CABLE HEADEND. CERTAINLY THERE IS POTENTIAL FOR ABUSE HERE AND THE MATTER SHOULD BE EXAMINED CAREFULLY. AT LEAST SOME DEGREE OF PROTECTION MIGHT BE AFFORDED FROM POTENTIAL INTERFERENCE PROBLEMS IF TRANS-LATORS WERE TO GIVE NOTICE TO CABLE SYSTEMS OF THEIR TECHNICAL PROPOSALS. THESE ARE MATTERS OF CONCERN TO ME AND I THINK THEY WILL BE OF CONCERN TO THE COMMISSION GENERALLY. I HOPE THAT IN 1977 WE WILL TAKE AN OVERALL LOOK AT THESE PROBLEMS AND SEEK TO ARRIVE AT AN EQUITABLE SOLUTION.

IN LIGHT OF THE POTENTIAL FOR

DISTRIBUTION VIA SATELLITE, I FORESEE AN EXPANDING MARKET FOR FILM PRODUCTS. THIS IN TURN MAY RESULT IN EFFORTS TO OBTAIN ADDITIONAL EASING OF THE RESTRICTIONS ON AVAILABILITY OF PRODUCTS. WITH RESPECT TO ANY LIMITATIONS ON AVAILABILITY OF FILM PRODUCT FOR CABLE PRESENTATION, I'M BEGINNING TO FEEL MORE AND MORE THAT WE ARE DEALING WITH NOTHING MORE THAN AN ORDERING OF PRIORITIES IN THE MATTER OF OBTAINING FILM PRODUCTS AS BETWEEN PAY CABLE AND TELEVISION BROAD-CASTING. I WONDER IF PUBLIC INTEREST REQUIRES THIS COMMISSION TO DETERMINE THE ORDER OF PRIORITY IN THE SHOWING OF FILM PRODUCTS

TO THE VIEWING PUBLIC WHETHER THROUGH THEATERS. TV OR CABLE. THE COMMISSION'S PRIMARY CONCERN IN THIS AREA PROBABLY SHOULD BE TO GUARD AGAINST EXCLUSIVITY PROVISIONS THAT ARE UNREASONABLE AND WHICH WOULD RETAIN CONTROL OF EXHIBITION RIGHTS FOR AN INORDINATE TIME. PERHAPS THE NEW COMMISSION SHOULD AGAIN EXAMINE THE MATTER OF EXCLUSIVITY PROVISIONS IN FILM CONTRACTS DURING 1977 EVEN THOUGH THIS MAY THREATEN THE CURRENT ESTABLISHED PRACTICE.

I SHOULD BRIEFLY MENTION THAT THE

FCC HAS SUSPENDED COLLECTION OF ALL FEES

EFFECTIVE JANUARY 1ST AS THE RESULT OF FOUR

DECISIONS BY THE U.S. COURT OF APPEALS.

AS YOU KNOW, THE CABLE FEE WAS
SUCCESSFULLY FOUGHT BY THE NCTA--IN 1974
WHEN I WAS A BRAND NEW COMMISSIONER, THE
NCTA RECEIVED A FAVORABLE RULING FROM THE
SUPREME COURT THAT ANNUAL FEES PAID BY
CABLE INDUSTRY WERE ILLEGAL--ALL ANNUAL
FEES PAID FROM 1970 TO 1973 WERE REFUNDED.
WITH THE RECENT SUSPENSION, FILING FEES ALSO
WILL NO LONGER BE REQUIRED.

THE FCC STAFF IS ANALYZING THE

DECISION AND WILL RECOMMEND A FURTHER COURSE

OF ACTION. I BELIEVE WE MUST SEEK CONGRESSIONAL

LEGISLATIVE GUIDANCE OR ASSISTANCE....I AM

NOT PERSONALLY A STAUNCH PROPONENT OF FEES,

BUT MUST ADMIT THAT A REASONABLE FEE SCHEDULE

COULD BE AN EFFECTIVE WAY OF HAVING THE GOVERN-

MENT PAY ITS OWN WAY. IN THE MEANTIME,

DON'T BELIEVE ANY RUMORS THAT THE FCC IS GOING

OUT OF BUSINESS BECAUSE OF NO FEE COLLECTION.

NO SUCH LUCK! THE FCC DIDN'T RECEIVE THE FEES-
ALL FEES WERE FORWARDED TO THE TREASURY DEPT.

ANOTHER ITEM DOWN THE ROAD IN 1977,

OR POSSIBLY LATER, WILL BE CONSIDERATION OF

CABLE CARRIAGE OF RADIO BROADCAST SIGNALS.

FRANKLY, I BELIEVE WE MUST CAREFULLY REVIEW

ALL FACETS OF THIS ISSUE--A SUBSTANTIAL NEED

FOR REMEDIAL ACTION SHOULD BE DEMONSTRATED

BEFORE WE EMBARK ON ADDITIONAL OR NEW RE
GULATION. HOWEVER, I'VE HAD A PERSONAL EX
PERIENCE WITH A CABLE-RADIO SITUATION IN MY

RELATE IT TO YOU BECAUSE IT CONTAINS BOTH A

POSITIVE AND NEGATIVE CABLE STORY--AND THEN

ASK YOU TO SUGGEST AN EQUITABLE AND REASONABLE

SOLUTION. (RELATE RADIO-BASEBALL CARRIAGE BY

CABLE BY COMPETING SPONSOR.)

POLE ATTACHMENTS ARE ANOTHER MATTER
OF SUBSTANTIAL CONCERN TO THE COMMISSION

AND MOST CERTAINLY TO YOUR INDUSTRY. I WOULD
PRESUME THERE WILL ACAIN BE EFFORTS TO SEEK

LEGISLATIVE HELP IN THE HALLS OF THE CONGRESS.

MY PERSONAL OPINION IS THAT LEGISLATION IS THE
ONLY PRACTICABLE SOLUTION TO THE PROBLEM.

IF THE COMMISSION MUST ACCOMMODATE REGULATIONS,
ADJUDICATIONS AND EXPERTISE IN THIS FIELD,
THEN CONGRESS CERTAINLY WILL HAVE TO BITE THE

BULLET AND PROVIDE THE FUNDING FOR ADDITIONAL PERSONNEL. FRANKLY, I DO NOT BELIEVE THAT

WE CAN EXPECT UNIFORM OR CONSISTENT STANDARDS

IN POLE ATTACHMENT REGULATION FROM ALL OF

THE VARIOUS STATE REGULATORY COMMISSIONS.

THAT'S WHY I FAVOR FEDERAL LEGISLATIVE

APPROACH.

THE FCC IS CONTINUING TO DELIBERATE

THE CABLE BUREAU'S PROPOSAL FOR RE-DEFINING

CABLE SYSTEMS FOR REGULATORY PURPOSES. THE

TWO MAIN ISSUES ARE(1) DEFINING A SYSTEM ON

A HEADEND OR ON A COMMUNITY BASIS--A REAL

PROBLEM WHEN THE LOGICAL POPULATION AREA

EXTENDS BEYOND THE FRANCHISE AREA, AND(2) THE

MATV-MDS CABLE PARITY PROBLEM.

I HAVE BEEN WIDELY QUOTED (AND IT'S TRUE) THAT I DO NOT FAVOR CLASSIFYING MATV SYSTEMS AS CABLE SYSTEMS FOR REGULATORY PURPOSES. I BELIEVE CONDOMINIUM AND APART-MENT DWELLERS HAVE A CONSTITUTIONAL RIGHT TO ERECT THEIR OWN ANTENNAS IN COMPLIANCE WITH ZONING OR BUILDING CODES TO ENHANCE THEIR OWN TV RECEPTION. I WOULD CONSIDER IT UNCON-SCIONABLE BUREAUCRATIC OPPRESSION AND LEGALLY QUESTIONABLE TO IMPOSE CABLE SYSTEMS REQUIREMENTS ON SUCH MATV'S. HOWEVER. I DO BELIEVE THAT CABLE SYSTEMS OPERATED FOR PROFIT BY CORPORATIONS, BUILDERS OR PEOPLE OTHER THAN OWNERS AND RENTERS, SHOULD BE CLASSIFIED AS A CABLE SYSTEM. ALSO, I OPPOSE EXCLUSIVE CONTRACTS OR CABLE LOCK-OUTS BY BUILDERS.

I WOULD LIKE TO COMPLIMENT THE CABLE INDUSTRY GENERALLY ON ITS VIGOROUS EFFORTS IN ADVANCING ITS VIEWS CONCERNING IMPENDING CABLE ACTIONS HERE IN THE COMMISSION --AND I AM SURE THE SAME SENTIMENT WOULD RE-SOUND ON THE HILL. SO FAR AS I AM CONCERNED. I HAVE LISTENED WITH INTEREST TO VARIOUS CABLE GROUPS WHO HAVE COME TO MY OFFICE TO PRESENT THEIR VIEWS AND ARGUMENTS. OBVIOUSLY NONE OF THEM HAS RECEIVED ANY COMMITMENTS OTHER THAN FULL CONSIDERATION OF ALL THE EQUITIES INVOLVED. BUT I CAN ASSURE YOU THAT ALL OF THESE GROUPS HAVE BEEN LISTENED TO AND THEIR COMMENTS ANALYZED IN DETAIL. I THINK THE CABLE INTERESTS HAVE SOUGHT AND RECEIVED MANY DEREGULATORY CHANGES IN THE RULES. HOWEVER, I WOULD AGAIN

SUGGEST -- AND I THINK THIS MIGHT BE ECHOED BY OTHER COMMISSIONERS -- THAT SOME CONSIDERATION BE GIVEN TO THE MANNER IN WHICH CABLE INTERESTS EXERT THEIR EFFORTS IN SUPPORTING OR OPPOSING ANY GIVEN POSITION. I WOULD MUCH RATHER RECEIVE TWO OR THREE REPRESENTATIVE GROUPS ADVANCING DETAILED VIEWS SUPPORTED BY FACTS AND FIGURES THAN A NUMBER OF INDIVIDUALS COMING IN WITH EMOTIONAL PLEAS AND LITTLE FACTUAL DATA. SO. WHEN YOU COME TO SEE US, ORGANIZE WELL, PLAN YOUR CAMPAIGN. AND ASSEMBLE YOUR SUPPORTING MATERIAL WITH CARE. I, FOR ONE, WILL BE HAPPY TO RECEIVE YOU AND TO LISTEN TO YOUR ARGUMENTS. MY DOOR IS ALWAYS OPEN TO YOU.

IN MY COMMENTS TO YOU THIS MORNING,

I HAVE EXPRESSED A FEW PERSONAL VIEWS OF

IMPENDING MATTERS INVOLVING THE CABLE INDUSTRY. I DO NOT INTEND THAT ANY OF MY COMMENTS BE TREATED AS FINAL COMMITMENTS OR PRE-JUDGMENTS OF ANY ISSUES. OBVIOUSLY. I HAVE TO KEEP MY OPTIONS OPEN. MY FINAL DETERMINATIONS WILL REST UPON COMPLETE PRE-SENTATIONS MADE BEFORE THE COMMISSION AND I WILL VOTE THESE ACCORDINGLY. TO THE EXTENT POSSIBLE I WANT TO PRECLUDE DRAWING ANY LINES FOR A BOTTOM FIGURE UNTIL WE HAVE THE NECESSARY FIGURES ABOVE THE LINE FIRST. IN SHORT. I WANT TO DETERMINE THE PROBLEMS BEFORE I COME UP WITH THE SOLUTIONS. IN THIS WAY WE MINIMIZE BUREAUCRATIC TEMPTATION TO ENACT REGULATORY SOLUTIONS THAT MUST GO

SEARCHING FOR PROBLEMS TO JUSTIFY THEIR

EXISTENCE....AND WE CAN ALL HAVE A HAPPIER

PRODUCTIVE 1977 AND BEST SERVE PUBLIC INTEREST.